# 35th Annual TEI-SJSU High Tech Tax Institute

## Federal Tax Controversy

November 5, 2019

## Presenters

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Emily Lam, Partner - *Skadden, Arps LLP*Don Murray, Director, Field Operations West, CBA, LB&I - *IRS* 

Eric Slack, Director, Field Operations-West - *IRS*Gloria Sullivan, Director - Western Compliance
Practice Area - *IRS* 

## **Topics for Today**

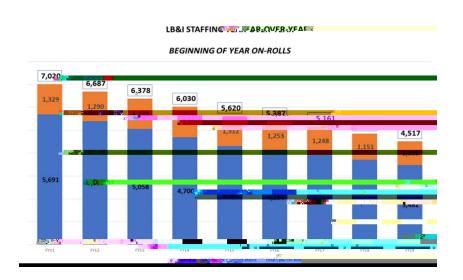
Current workforce -- staffing and hiring

Context for priorities and initiatives
 LB&I Portfolio of Compliance Programs
 Implementation of Major Priorities
 Key Compliance Issues – LB&I and Western Compliance

Tax certainty and Risk assessment Focus for FY 2020

Tax Cuts and Jobs Act Compliance Planning for Cross Border Activities
LB&I's Appeals Activities

## Current workforce -- staffing and hiring



# LB&I Hiring – FY19

Add to Rolls 387
All Job Classifications

- Revenue Agents including CAS, International, Transfer Pricing, FPs
- Engineers
- Economists
- Appraisers
- Tax Law Specialists

## Western Practice Area – Staffing & Hiring

Sept 2019 Revenue Agents on Staff - 559 2019 Hiring to date:

- Revenue Agents Added to Rolls 62 Including:
  - o Bay Area 11
  - LA Area 9
  - o Denver 9
  - o Houston 8
  - Dallas 7
  - Seattle 6

# LB&I Portfolio or

# Data Sources & Analytical Tools To Identify Cases Depend Upon Focus Area or Compliance Goal

### **Data Sources**

- Internal
- External

### **Analytical Tools**

- Statistics
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# Classification & Risk Assessment Process

- 1. Returns identified for potential exam
- 2. Classification process (except LCC)
  - Centralized, Cadres
  - Manual generally

3.

# Large Corporate Compliance (LCC) Program Successor to CIC

# Compliance Programs – CAP & CAP Recalibration

August 2016 - Evaluate the CAP program.

August 2018 - 2019 CAP year changes announced.

June 2019 - 2020 CAP interest solicited via Statements of Interest.

- 18 Statements of Interest Received
- Tax Control Framework Questionnaire
- Review and establish baseline TCF requirements for a CAP taxpayer.

September 2019 – Application Period open through October 2019

### **CAP & CAP Recalibration**

Centralized risk assessment

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## Campaigns - 2016 ---> present

Transition to issue focused campaigns

Capitalize on collective experience

Holistic response

Campaigns may cover any type of LB&I return.

Some are cross-BOD.

Over 1,000 campaign suggestions received.

Over 50 LB&I Compliance Campaigns announced.

Practice units, Lessons learned

On-going Announcements

Increasing percentage of overall Portfolio.

Current focus on TCJA

# Global High Wealth & Flow-Through Exams

The Global High Wealth group was organized in 2009

Enterprise approach.

Increasing GHW coverage

Increasing Large Partnership and S-corp coverage

Form Improvement efforts

BBA Implementation – procedural guidance now in place

## Key Compliance Issues

## Syndicated conservation easements Micro-captive insurance

- Exams, Promoter Investigations
- Litigation
- New Settlement Initiative

### Virtual currency

Fraud referrals - Commissioner Rettig announced a new Fraud Referral initiative.

# Western Compliance – Key compliance issues

#### Research Credit

- IRS and taxpayer resources
- Opportunities to streamline audits Big Picture
  - Industry based

## Western Compliance – Key Compliance Issues

#### Section 199

- Claims Campaign Ongoing
- Areas of Significant Compliance Risk

### Transfer Pricing

- Transfer Pricing Examination Process (TPEP)
   Publication 5300 released in 2019.
  - o TTPO working with TEI on improvements
- Guide to best practices and processes to assist with planning, execution and resolution of Transfer Pricing examinations.

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## Tax certainty and risk assessment

Research Credit – Centralized risk assessment in CAP

Transfer Pricing – MITT used in CAP and helped improve our selection/deselection of issues.

Merger & Acquisition Transactions – Significant deselection of issues Centralized Risk Assessment Cadres

## Focus for FY2020

Hiring

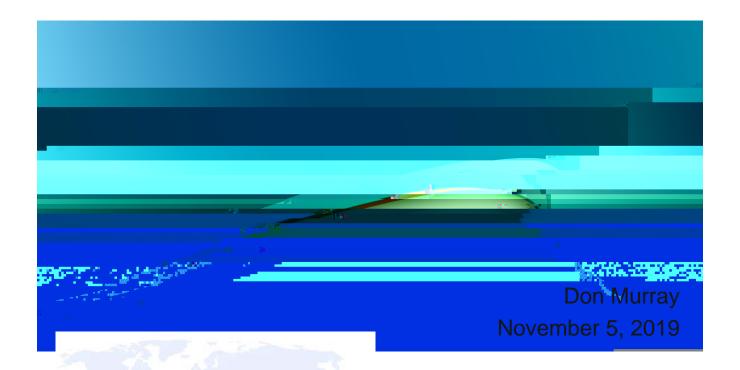
TCJA compliance

Improved use of data analytics to improve case selection

Training: New Hires, TCJA Guidance

Communication/Engagement

Improved internal operations including technology



## Implementation Updates

## Implementation Updates, continued

Implementation Risks

Compliance Issues

## **Training**

International Overview Training

Face to Face Training

CBA Revenue Agent Deep Dive Training

**New Hire Training** 

Campaign development materials relate to examination selection standards; examination selection standards and the underlying data for determining such standards are protected under the law from disclosure. Access to these materials

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## **Compliance Planning**

Overview

**International Matrix** 

**E&P** Resources Team

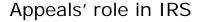
Support of CAP Teams





### **Independent Office of Appeals**

#### Overview



#### Dispute resolution

The IRS Independent Office of Appeals is an administrative appeal function available to taxpayers. Appeals can review a tax matter after Compliance has made its decision (non-docketed case) or after a taxpayer has petitioned the Tax Court (docketed case)

#### **Mission**

To resolve tax controversies, without litigation, on a basis which is fair and impartial to both the Government and the taxpayer in a manner that will enhance voluntary compliance and public confidence in the integrity and efficiency of the Service

#### Independence

The independence of the appeals function is mandated by statute and includes the prohibition on ex parte communications between Appeals and other IRS employees to avoid the appearance of improper influence

### Receipts by type

Workstream	FY 2017	FY 2018	JUL FY 2019
Collection Due Process (CDP)	37,667	35,168	29,505
Offers in Compromise (OIC)	9,564	8,864	5,676
Innocent Spouse	3,407	2,657	1,378
Penalty Appeals	10,652	8,190	4,726
Coordinated Industry Cases	88	65	35
Industry Cases	955	885	657
Examination	30,657	27,290	20,203
Other	10,584	9,311	6,927
Total	103,574	92,430	69,057

• Appeals is expressly authorized to enter into settlements that take into considerion hds of li5 >(i)4.3(g.2s0615 >(i)4.3(o)-1(n)]TJ EMC /LbI <</MCID 44

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Appeals will attempt to settle a case based on factual hazards when the case is not fully developed and



#### Limitations period

Most new case receipts in Appeals must have at least one year remaining on the statute of limitations

#### **New information**

Appeals generally returns non-docketed cases to Compliance when taxpayer submits new information or evidence or raises a new issue warranting investigation or additional analysis (exceptions apply)

#### **New arguments**

Appeals generally engages Compliance for review and comment (subject to ex parte requirements) when taxpayer raises a new theory or alternative legal argument on a non-docketed case

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## Fast track settlement

Voluntary process for examination cases

Appeals employee serves as mediator and may propose settlement based on litigating hazards

If no settlement, taxpayer retains traditional appeal rights

## Rapid appeals process

Voluntary process for large business and E&G cases

After pre-conference, ATCL may suggest mediation between taxpayer and Compliance as an alternative to a traditional conference

If a RAP is unsuccessful, Compliance leaves and settlement negotiations are conducted between the ATCL and the taxpayer

### Taxpayer first Act of 2019

#### Appeals-related provisions:

- Changed name to IRS Independent Office of Appeals
- Codified mission statement
- Codified right to an appeal of most IRS determinations
- Codified Appeals' right to legal advice from Chief Counsel
- Guaranteed access to certain contents of administrative case file at least 10 days prior to conference for specified taxpayers
- Required reporting of cases designated for litigation by Chief Counsel

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#### ATCL conferencing initiative—Pilot

- Appeals developed a pilot to test Compliance attendance at conferences in large cases
- Participating Appeals Team Case Leaders (ATCLs) invite Compliance to participate in all of their conferences
  - -Approximately 1/3rd of ATCLs are participating in pilot
  - -Taxpayers cannot opt out
  - -Compliance does not attend settlement negotiations
  - -Pilot is being extended for an additional year
- External participants will be surveyed by an outside contractor
- Appeals will post an outline of practices used in the pilot to www.irs.gov

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